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| **Appendix 1. Implementation of the Action Plan in 2018, contributions by institutions in charge** | | | | | | |
| **Annual report for:** | | **AP for implementation of the Strategy of Public Administration Reform (2018 - 2020)** | | | | |
| **Institution in charge of monitoring and control of implementation:** | | **MINISTRY OF PUBLIC ADMINISTRATION AND LOCAL SELF-GOVERNMENT** | | | | |
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| General objective: Further improvement of work of Public Administration in accordance with principles of the European Administrative Space and provision of high quality services to citizens and business entities, as well as the creation of public administration which shall significantly contribute to the economic stability and increase of the living standard | | | | | | |
| Institution in charge: MPALG | | | | | | |
| **Indicator** | | **Baseline value and year** | | **Target value in 2018** | **Achieved value in year: 2018** | **Comment on progress towards the target value for the indicator (optional)** |
| Government effectiveness | | 55.77 (2016) | | 53-56 | 60.58 |  |
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| Specific objective 1: Improve organisational and functional sub-systems of public administration | | | | | | |
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| **Indicator** | | **Baseline value and year** | | **Target value in 2018** | **Achieved value in 2018** | **Justification for deviation from the indicator target value** |
| Clarity and comprehensiveness of official typology of central Government bodies (PAR4) | | 4 (2017) | |  |  | Measurement of indicator at least once in 2 years, there will be no measurement for 2018 |
| Mechanisms for managerial accountability in the regulatory and legislative framework (PPA4) | | 1 (2017) | |  |  | Measurement of indicator at least once in 2 years, there will be no measurement for 2018 |
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| Measure: 1. 1: Organisational and functional restructuring of the public administration by implementing by 2020 evidence-based measures for optimisation of the public administration with respect to the work processes, organisational structures, the number and effectiveness of institutions and number of employees | | | | | | |
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| **Indicator** | | **Baseline value and year** | | **Target value in 2018** | **Achieved value in 2018** | **Justification for deviation from the indicator target value** |
| Optimised, coherent and rational structure of PA - % of planned measures for 2018 from the AP HFA | | 0% (2017) | | 70% | 0% |  |
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| **Activity: 2018** | **Institution in charge of implementation** | **Deadline for implementation in 2018** | **Activity status** | **New deadline for implementation** | **Percentage of resources used in year: 2018** | **Description**  *(Explanation for deviation + Progress made + Future steps)* |
| 1.1.1: Amend the Law on State Administration in order to standardize and define typologies of organizational forms and administrative tasks (coherent fields of work in administration), and delegation of authority to lower rank managers | MPALG | 3rd quarter | In progress | 2nd quarter 2019 |  | On 14 February 2018 the PAR Council adopted the Review and Guidelines to streamline the functions of strategic, operational and financial planning and internal control, with recommendations for amendment of regulations, and the Feasibility Study for optimisation of the organisational structure of state administration bodies in Government services and services of administrative districts.  In April 2018 the policy paper: Managerial accountability in state administration bodies with the assistance of GGF RS43.  In line with the Strategy for the Development of Public Internal Financial Control in the Republic of Serbia for the period 2017–2020, cooperation has begun with the MFIN with respect to implementing the concept of managerial accountability. The Working Group has been established to coordinate the tasks in the field of PIFC at the level of assistant ministers, as a working group of the PAR Council, at the session held on 20 December 2018, by the Decision of the PAR Council No.: 02-02-12749/2018.  It was necessary, as preparatory steps, to conduct analyses and develop the policy paper.  The activity relevant to managerial accountability in line with the Strategy and AP is implemented in cooperation with the MFIN (Negotiation chapter 32), which is why it was necessary to harmonise the work and activities of both ministries. The cooperation with the MFIN will continue. After the analysis of the policy paper on managerial  accountability, certain concepts and directions were agreed within which we will be moving towards managerial accountability. Regular coordination meetings will be held to monitor implementation of planned activities related to managerial accountability in line with the Strategy and the AP. |
| 1.1.2: Establish the register of holders of public powers in order to establish uniform records of public administration bodies, types of powers and clear vertical responsibilities among bodies, inventory of public registers and bodies in charge to establish and maintain individual registries | MPALG | 4th quarter | in progress | 2nd quarter 2019 |  | In July 2018, the Feasibility Study was conducted for the establishment of Registry of state administration bodies and holders of public powers in the RS (SIGMA support).  Five intersectoral meetings have been held to identify the holders of public powers for the purposes of the Registry and partners in the process (the legislative basis, division of competences, and exchange of data from different records).  MPALG is preparing, together with SIGMA, the model of this registry, i.e. the structure and the concept of the data base, including the methodology for data entry, and piloting two administration areas. It is expected that by the end of 2019 all requirements will be met for the establishment of the registry according to the time frame to be defined in the Law on State Administration.  The model or records of holders of public powers is being finalized into which data will be entered which will be used for the establishment of the registry.  The volume of data which had to be collected from existing records and the complexity of data to be contained in the registry demanded a longer period of time than initially planned.  The pilot records is being finalised of holders of public powers in the field of culture and construction (2 administration areas). Once this is completed, it is planned to proceed to enter data also for other areas. |
| 1.1.3: Amend the Decree on principles of internal organisation and systematisation of posts in ministries, special organisations and services of the Government, in order to establish units for planning of public policies, reporting, communications, harmonisation of capacities and obligations from the NPAA, determining standards for the number of employees and managers (1:5) | MPALG | 4th quarter | in progress | 4th quarter 2019 |  | The activity is implemented in cooperation with the MFIN and the PPS, which requires close cooperation in implementation of the Law on the Planning System, which is not elaborated yet in the amendments to the Decree on implementation of this law.  Also, the action plan for the horizontal functional review implies that the Government is to adopt the following:  - Guidelines for the establishment of standards for joint/support functions and the necessary ratio of the number of employees working on the core and auxiliary functions in state administration bodies and holders of public powers;  - Guidelines with binding criteria for the establishment of new organizational forms in the public sector,  - Guidelines for enhanced cooperation of PA bodies in procedures for implementation of documents and acts decided by the Government, and  - Decree on changes and amendments to internal organisation of state administration bodies.  The said documents have been prepared by the World Bank and in December 2017 they were submitted, in line with the Rules of Procedure of the Government, for opinion to the relevant bodies. Due to comments received by the said bodies, the Government Committee for Economy and Finance delayed the discussion for reasons of additional harmonization between the MPALG and the MFIN, Ministry of Construction, Transport and Infrastructure, the Ministry of Economy, the Ministry of Mining and Energy, the PPS, and the Ministry of EU Integrations. After the consultations were held and the additional harmonization was conducted, the guidelines were sent to the said bodies for their opinions on 16 October 2018. Opinions with comments were subsequently submitted by the PPS, the Ministry of Mining and Energy, and the Ministry of EU Integrations. The process of harmonization is in progress. Cooperation of the three bodies will continue in order to draft the changes in the Decree on the implementation of the law. |
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| Measure: 1. 2: Improved functioning of the local self-Government and decentralisation and deconcentration of state administration through defining of the strategic framework and strengthening of capacities of towns and municipalities to efficiently deliver public tasks and procedures, establish inter-municipal cooperation, and implement principles of good administration. | | | | | | |
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| **Indicator** | | **Baseline value and year** | | **Target value in 2018** | **Achieved value in 2018** | **Justification for deviation from the indicator target value** |
| The number of new arrangements of intermunicipal cooperation in joint implementation of competences of local government | | 0 (2017) | | 0 | 0 |  |
| Adopt the strategic or programme document determining the decentralization policy or local government reform | | Not developed (2017) | | Policy paper developed | 0 | Not developed, work commenced on drafting the policy paper. |
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| **Activity: 2018** | **Institution in charge of implementation** | **Deadline for implementation in 2018** | **Activity status** | **New deadline for implementation** | **Percentage of resources used in year: 2018** | **Description**  *(Explanation for deviation + Progress made + Future steps)* |
| 1.2.1: Adopt changes and amendments to the Law on Local Self-Government to achieve harmonisation with the new regulations and to reform the administrative framework for operation of authorities of LSG, local administration and inter-municipal cooperation (organise 8 instructive seminars, draft the model statute of units of LSG, the model rules of procedure of municipal assemblies and model decision on territorial self-Government) | MPALG | 3rd quarter | in progress | 2nd quarter 2019 |  | The changes and amendments to the Law on local Self-Government were adopted in June 2018. These amendments ensure numerous key improvements of the existing system of local government. Particularly relevant are the amendments related to: 1) public engagement in the operation of the local self-government; 2) enlarging the scope of work of municipal councils; 3) regulation, functioning and supervision of local administration – sub-municipal units; 4) and inter-municipal cooperation. Additionally, the new LSG contains also other key changes and additions removing the weaknesses in the implementation of the Law, and further improvement of the legal framework for local self-government in Serbia. This particularly refers to the following:  1) convening the sessions of town/city assembly, 2) requirements for effective work of councillors, 3) the position of assistant president of municipality/mayor, 4) resignation of president of municipality/mayor, 5) changes in the labour-legal status of deputy president of municipal/town assembly, and the composition and operation of councils for interethnic relations.  after the adoption of changes and amendments to the LSG, the MPALG (Department for the LG system and the SCTM jointly developed a series of models of local acts, specifically:   * model statute of town * model statute of municipality * model rules of procedure of municipal assemblies * model decision on sub-municipal units * model instructions on conducting elections for members of sub-municipal units councils * Model decision on public debate * Model decision on local ombudsman * Model statute of sub-municipal unit   All models were drafted within the project ”Institutional Support to the SCTM – Phase II” implemented by the SCTM and funded by the Swiss Development Cooperation (SDC). Since there was in place an intense and ongoing advisory support, there was no need in 2018 to organize the planned instructive seminars, but instead in cooperation between the SCTM and the MPALG a meeting was organized of the Network of heads of administrations in units of LSG to discuss the model acts and provide instructions for their use. Additionally, in parallel with the drafting of the model acts, two workshops were organised with experts from local self-governments.  Finally, the MPALG (Department for the LG system) started drafting the Inventory of tasks performed by local governments which is to be finalized within the legally planned period (by June 2019. This activity is being conducted within the project: Support to Implementation of the AP PAR – Reform of Local Self-Government 2016-2019” which is implemented by the MPALG and funded by the SDC. The development of the Inventory of tasks performed by local governments:  This activity started somewhat later than planned, because the focus in the second half of 2018 was on ensuring that after the adoption of the changes in the Law on Local Self-Government, to prepare the model acts and ensure joint consultative support by the MPALG (Department for the LG system) and the SCTM for development of local acts. Equally, the MPALG (Department for the LG system) also drafted the formal opinion for each proposed Statute of units of LSG. Having these priorities in mind, the finalization of this activity is delayed for the first half of 2019, which is in line with the legally defined deadline (one year of adoption of changes to the Law on LSG).  In addition to the above, there as delay in approving the Project: Support to Implementation of the AP PAR – Reform of Local Self-Government 2016-2019. Project implementation started in January 2019. The funds for this project will be used to fund the development of the Inventory of tasks. The implementation of the project activity for development of the Inventory is in line with the legally defined deadlines (one year of the adoption of changes to the Law on LSG). |
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| Measure: 1. 3: Improvement of the system for management of public policies of the Government by establishing by the end of 2020 the legal and institutional framework for integrated strategic management and adoption of mid-term work plans of state administration bodies harmonised with the strategic priorities of the Government and the programming budget | | | | | | |
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| **Indicator** | | **Baseline value and year** | | **Target value in 2018** | **Achieved value in 2018** | **Justification for deviation from the indicator target value** |
| The share of the number of proposals of strategic documents and action plans harmonized with the policy management methodology in the total number of strategies and action plans adopted by the Government during a calendar year | | 0% (2017) | | 55% | 50% | BV (2017): 67.9 % (according to preliminary criteria)  TV (2018): 55% (according to improved criteria harmonised with the Law on the Planning System of the Republic of Serbia)  TV (2019): 65%  TV (2020): 90% |
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| **Activity: 2018** | **Institution in charge of implementation** | **Deadline for implementation in 2018** | **Activity status** | **New deadline for implementation** | **Percentage of resources used in year: 2018** | **Description**  *(Explanation for deviation + Progress made + Future steps)* |
| 1.3.1: Determining the methodological framework for policy management and linking with the preparation and execution of programme budgeting by adopting bylaws (Decree on policy management, regulatory and policy impact assessment, and content of individual policy documents and the Decree on mid-term planning) and 2 manuals in this area | THE PPS | 2nd quarter | in progress | 1st quarter 2019 | 0 % | The proposed version have been finalized of the Decree on policy management, regulatory and policy impact assessment, and content of individual policy documents and the Decree on mid-term planning. Opinions have been collected from the majority of state administration bodies. Delays due to the complex procedure of collecting opinions and harmonization with the state administration bodies. Intensive consultations are in progress with the state administration bodies in order to overcome the lack of harmonization with the opinions of SA bodies and harmonization of the provisions of the Decrees with the collected comments and suggestions. Finalization of the proposed Decrees and submission to the Government for discussion and adoption, and efficient implementation. |
| 1.3.2: Establishing the single IT system for policy planning and monitoring, which will cover: the Action Plan for the Government Programme, policy documents, mid-term plans, ISPRWG, the existing system for budget preparation and execution | THE PPS | 4th quarter | in progress | 1st quarter 2019 | 100 % | The Single IS became operational as of 1 January 2019. The Training of trainers has been organized and training for SA bodies, training a total of 42 civil servants. The final solution for the Single IS (JIS) depends on the adoption of the two decrees regulating the content and the manner of keeping and maintaining the IS, as well as the digital format to be used to enter documents in the system. |
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| Measure: 1.4: Establishing solid coordination mechanisms enabling harmonised development and functioning of e-Government, and finalising the legal framework and procedures for development of e-Government | | | | | | |
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| **Indicator** | | **Baseline value and year** | | **Target value in 2018** | **Achieved value in 2018** | **Justification for deviation from the indicator target value** |
| Share of bodies which electronically exchange data from official records | | 20 (2017) | | 30 | 70 | The target value of 30% has been exceeded. Of the total 262 bodies in 2018, the LGAP was used by 168 units of LSG and 15 SA bodies = 183 bodies in total in 2018. |
| Share of bodies using data from the Central Population Registry | | 0 (2017) | | 0 | 0 |  |
| Share of data from records of citizenship of the Republic of Serbia transferred electronically to the Central Data processing and Storing System | | 0 (2017) | | 50.00 | 50.00 |  |
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| **Activity: 2018** | **Institution in charge of implementation** | **Deadline for implementation in 2018** | **Activity status** | **New deadline for implementation** | **Percentage of resources used in year: 2018** | **Description**  *(Explanation for deviation + Progress made + Future steps)* |
| 1.4.1: Adopt the Law on Meta-Register (regulating what is the register, which public registers exist, and who is in charge of establishing and maintaining individual registries) and accompanying implementation bylaws | MPALG | 4th quarter | completed |  |  | The Decree has been adopted on the maintaining of the Meta registry, the manner of approval, suspension and denial of access to the service buss of SA bodies and the manner of operation of the e-Government portal („The Official Gazette“, No. 104/08) <https://www.ite.gov.rs/extfile/sr/2971/Uredba-o-metaregistru-o-servisnoj-magistrali-organa-i-nacinu-rada-na-portalu-eUprava-c.pdf>. on the basis of the newly adopted Law on E-Government, the Government adopted 5 decrees regulating the content of the Law in more detail <https://www.ite.gov.rs/tekst/130/zakon-o-elektronskoj-upravi-i-podzakonska-akta.php?fbclid=IwAR2_YWoL50I70KC-xsYsKviNau6khglKsmedblaQvhSkLHQG9i1YEu_scCQ> |
| 1.4.3: Establish the application for maintaining of the Records of Citizens of the RS within the Central Electronic Data Processing and Storage Centre, followed by transfer of citizenship data to electronic form to the application from:   * The Registry Book of Yugoslav citizens maintained by the MoI * Registry books of citizens maintained by units of LSG * Registry Books of Births, maintained by MPALG | MUP | 4th quarter | completed |  |  | The process of migration of data on citizenship in electronic form from the relevant registry book and the facts of citizenship recorded in the registry book of births, maintained by the units of LSG, is in progress and is planned to be finalized in the 4th quarter of 2020. |
| 1.4.4: Draft and propose for adoption the law and implementing bylaws regulating the establishment and maintenance of the Central Population Registry | MPALG | 4th quarter | in progress | 2nd quarter 2019 |  | The Government session of 20 December 2018 endorsed the proposed Law on the Central Population Registry which was then tabled to the Parliament for adoption.  Since this law prescribes that the implementation bylaws are to be adopted within six months of the Law coming into effect, activities will be conducted in the forthcoming period to develop such bylaws, in order to ensure all the necessary requirements for the establishment and maintenance of the Central Population Registry, primarily the migration of data from 13 different source official records to the Central Population Registry, and other issues relevant for the functioning of this registry within the legally prescribed deadline. |
| 1.4.6: Improved registry of housing communities | RGZ (Geodetic Authority) | 4th quarter | abandoned |  | . | The activity was planned to be implemented using the donor funds of the Kingdom of Norway. Before the signing of the agreement, the budget was so significantly reduced that the activity was cancelled since it was clear that the planned activities cannot be implemented. |
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| Specific objective 2: Establishing a coherent merit-based civil service system and improving human resources management | | | | | | |
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| **Indicator** | | **Baseline value and year** | | **Target value in 2018** | **Achieved value in 2018** | **Justification for deviation from the indicator target value** |
| Extent to which the civil service system, the public service system at local level and public employee system are harmonised | | 4 (2017) | | 5 | 5 | 39 points (the Law was adopted on changes and amendments to the Law on Public Agencies and the Law on Salaries of Employees in Public Agencies). |
| Adequacy of policy framework, legal framework and institutional setup for professional human resources management in public administration (PPA 3) | | 2 (2017) | | 0.00 | 0.00 | Indicators measured at least once in 2 years. Measurement for the year 2018 is in progress. |
| Professional development and training of civil servants (PPA 3) | | 3 (2017) | | 0.00 | 0.00 | Indicators measured at least once in 2 years. Measurement for the year 2018 is in progress. |
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| Measure: 2. 1: Establishing a coherent system of labour relations and salaries in the public administration based on transparency and fairness | | | | | | |
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| **Indicator** | | **Baseline value and year** | | **Target value in 2018** | **Achieved value in 2018** | **Justification for deviation from the indicator target value** |
| Share of public administration employees to whom a fair and transparent salary system applies | | 0 (2017) | | 0 | 0 | 0% - since the target value for the year 2018 is 0%. |
| Share of appointed positions posts filled by competitions relative to the total number of appointed positions filled in state administration bodies and services of the Government | | 31 (2017) | | 36 | 33 |  |
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| **Activity: 2018** | **Institution in charge of implementation** | **Deadline for implementation in 2018** | **Activity status** | **New deadline for implementation** | **Percentage of resources used in year: 2018** | **Description**  *(Explanation for deviation + Progress made + Future steps)* |
| 2.1.1: Drafting and proposing for adoption the law regulating the system of labour relations and salaries in order to establish a coherent merit-based civil service system in public agencies and state administration bodies | MPALG | 4th quarter | completed |  | 101 % | In June 2918 the National Assembly adopted the Law on changes and amendments to the Law on Public Agencies „The Official Gazette RS” No. 18/05, 81/05, and 47/18 (<https://www.pravno-informacioni-sistem.rs/SlGlasnikPortal/reg/viewAct/d995c5ef-2bfa-40db-9725-95f2a21f8e23>) and the Law on Salaries for Employees in Public Services and other Organisations Established by the Republic of Serbia, the Autonomous Province or Units of Local Self-Government „The Official Gazette RS” No. 47/18 (<https://www.pravno-informacioni-sistem.rs/SlGlasnikPortal/reg/viewAct/c086a35b-99b8-4e99-9ef0-f0ff18b69d74> ) and the Law on changes and amendments of the Law on Salaries for Employees in Public Services and other Organisations Established by the Republic of Serbia, the Autonomous Province or Units of Local Self-Government „The Official Gazette RS” No. 95/18 (<http://www.pravno-informacioni-sistem.rs/SlGlasnikPortal/eli/rep/sgrs/skupstina/zakon/2018/47/5/reg>). The said laws, apart from labour relations, also regulate salaries of employees in this part of the public sector.  The National Assembly also adopted the Law on Salaries of Civil Servants and Employees on 7 December 2018. <https://www.pravno-informacioni-sistem.rs/SlGlasnikPortal/reg/viewAct/bfbb3806-3314-4c5d-8e90-a35c0f5d55c0> |
| 2.1.3: Drafting and proposing for adoption the amendments to the Civil Service Law in order to improve the process of recruitment and depolitisation, performance appraisal, integrity and strengthening of accountability and develop other labour-legal institutes, and the competences-based integrated HRM system | MPALG | 4th quarter | completed |  | 100 % | On the basis of the decision by the minister in charge of public administration and local self-government a working group was established to draft the law amending the Civil Service Law and Law on Salaries of Civil Servants and Employees. (Decision of the Minister of public administration and LSG No, 011-00-78/2018-20 of 22 March 2018). The working group has held six meetings.  In August 2018 the draft Civil Service Law was sent to the relevant authorities for their opinions. After the harmonization of the draft with the received opinions, the Government on 9 November determined the proposed Law on changes and amendment to the Civil Service Law and the National Assembly adopted it on 7 December 2018.  <https://www.pravno-informacioni-sistem.rs/SlGlasnikPortal/reg/viewAct/caf30702-afec-4662-87ef-35bcd16de55a> |
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| Measure: 2.2: Establishing the HRM function in the public administration and improving the HRM function in state administration and local self-government by introducing new instruments and strengthening HRM capacities | | | | | | |
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| **Indicator** | | **Baseline value and year** | | **Target value in 2018** | **Achieved value in 2018** | **Justification for deviation from the indicator target value** |
| The average capacity of LSG units to manage human resources according to the SCTM index | | 54 (2017) | | 58 | / | The measurement was not conducted in 2018 and it is planned to be conducted by mid-2019. The measurement is planned also as a project activity within the HRM project implemented from EU funds (project indicated in the relevant activity in the AP PAR – activity 6 under measure 2.2.). Since the activity is lagging behind relevant to the initial plan, the activity measuring the capacity of units of LS to implement HRM functions is also delayed. |
| Extent to which the competences framework is being used in state administration bodies and services of the Government | | 0 (2017) | | 1.00 | 0 | The value implies that the legal framework is established for the introduction of competences – adopted changes and amendments to the Civil Service Law and adopted bylaws regulating recruitment and selection, performance appraisal and promotion in state administration bodies, and all rulebooks harmonised on internal organisation and systematisation of posts for 54 state administration bodies. Since the rulebooks have not yet been harmonised with the adopted regulations, the value is 0. |
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| **Activity: 2018** | **Institution in charge of implementation** | **Deadline for implementation in 2018** | **Activity status** | **New deadline for implementation** | **Percentage of resources used in year: 2018** | **Description**  *(Explanation for deviation + Progress made + Future steps)* |
| 2.2.1: Drafting and adopting acts for adoption of the Competences Framework and whereby competences are introduced in the process of recruitment and selection, performance appraisal and promotion in state administration bodies | MPALG | 4th quarter | completed |  | 96 % | Within the project “Support to Public Administration reform“ of the German Organisation for International Cooperation GIZ, by the decision of the Minister of public administration and LSG (Decision No. 153-02-5/2018-20 of 28 February 2018), a special working group has been established to introduce and design competences as a function of recruitment and performance appraisal of civil servants, which group worked on developing the documentation for implementation of the activity related to introduction and design competences for merit-based recruitment and performance appraisal in order to improve the system of human resources management. The working group developed draft documents as the basis for changes and amendments of the Civil Service Law and the accompanying bylaws.  Three meetings of representative of the Human Resources Management Service and the Ministry of Public Administration and LSG were held for the purpose of drafting the accompanying bylaws, as well as a three-day workshop in order to prepare well the bylaws. The drafted bylaws include the Decree on internal competition and public competitions for filling of vacancies in state bodies, the Decree on performance appraisal, the proposed Decree on changes and additions to the Decree on principles of internal organisation and systematization of posts and benchmarks for descriptions of civil service posts, and the draft Decree on the determining competences. At the end of December 2018 the said decrees were submitted to the Government and were adopted in January 2019. |
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| Measure: 2. 3: Development of professional development system in public administration | | | | | | |
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| **Indicator** | | **Baseline value and year** | | **Target value in 2018** | **Achieved value in 2018** | **Justification for deviation from the indicator target value** |
| Share of public administration employees who successfully completed professional development programmes offered by the National PA Academy | | 0 (2017) | | 10.00 | 9.50 | Of the total of 43,180 employees 4103 received training. |
| Share of delivered training courses that the National PA Academy implemented in accordance with the annual work plan | | 0 (2017) | | 50.00 | 82.00 |  |
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| **Activity: 2018** | **Institution in charge of implementation** | **Deadline for implementation in 2018** | **Activity status** | **New deadline for implementation** | **Percentage of resources used in year: 2018** | **Description**  *(Explanation for deviation + Progress made + Future steps)* |
| 2.3.1: Adopt bylaws for implementation of the Law on the National PA Academy and other special laws regulating professional development in different parts of public administration | NAPA | 4th quarter | completed |  | 100 % | The decree on accreditation, manner of engagement and compensations for providers and actors implementing professional development programmes in public administration - "The Official Gazette RS", No. 90 of 21 November 2018. In addition, the decision is being prepared on the tariffs of the National Public Administration Academy for professional development services for entities which are not budget beneficiaries. Such training courses are not delivered now and are not planned for the year 2019, so this bylaw does not impact the current changes of the law.  (Changes were additionally made in the Law on changes and amendments to the Civil Service Law, the Official Gazette RS, No. 95/18 of 8 December 2018. (MPALG). The legislative procedure is also underway for the draft Law on Changes and Amendments to the Law on Employees of the Autonomous Province and Local Self-Government – the Government adopted the proposal at the session on 22 November 2018, but has not yet submitted the proposal to the National Assembly (MPALG). |
| 2.3.2: Central records established for professional development programmes in public administration | NAPA | 4th quarter | completed |  | 100 % |  |
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| Specific objective 3: Improving public financial management and public procurement management | | | | | | |
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| **Indicator** | | **Baseline value and year** | | **Target value in 2018** | **Achieved value in 2018** | **Justification for deviation from the indicator target value** |
| Percentage of implementation of the Public Finance Reform programme | | TBC (2017) | | 55.00 |  | The value will be known by the end of the 1st quarter at the PFM Report |
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| Measure: 3.1: Improving the (framework for) sustainability of public finance by reforming and developing public property management | | | | | | |
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| **Indicator** | | **Baseline value and year** | | **Target value in 2018** | **Achieved value in 2018** | **Justification for deviation from the indicator target value** |
| Number of LSG units which have established their register of public property, data base, and framework for effective and transparent management of public property | | 30 (2017) | |  | 43.00 | The target value was set for the last year of implementation of the programme Exchange 5 (2020). During 2018 information was collected based on the SCTM self-assessment questionnaire for units of LSG related to property management, with the sample of 40 units of LSG. By approximation of the percentage of units of LSG from this sample which achieved the minimum fulfilment of this indicator (by cross-referencing a number of questions from the questionnaire – 12 of the 40 interviewed units of LSG, or 30%), so that for the total number of towns and municipalities (145), the **approximate assessment** would be about **43 units of LSG** have established the register/framework. The mapping of this indicator on a greater sample and through consultations within the Network for Exchange 5 will continue in the course of 2019. |
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| **Activity: 2018** | **Institution in charge of implementation** | **Deadline for implementation in 2018** | **Activity status** | **New deadline for implementation** | **Percentage of resources used in year: 2018** | **Description**  *(Explanation for deviation + Progress made + Future steps)* |
| 3.1.1: Changes and amendments to the Law on Public Property | MFIN | 4th quarter | completed |  |  | The said changes to the law enable *ex lege* registration of public property of units of LSG on uncategorised and municipal roads and utility networks. This also simplifies the procedure of registration of units of LSG in public records of immovable property by eliminating the requirement to submit the certificate of the Property Directorate. The amendments enable cultural assets to be public property of AP and units of LSG, if this is a function of exercising their competences, for the purpose of effective management (maintenance, rehabilitation, and improvement) of cultural assets. |
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| Measure: 3. 2: Improvement of Budget Planning and Preparation Process | | | | | | |
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| **Indicator** | | **Baseline value and year** | | **Target value in 2018** | **Achieved value in 2018** | **Justification for deviation from the indicator target value** |
| Percentage of LSG units whose budgets are prepared according to the programme budget methodology, measured annually | | 60 (2017) | | 67.00 | 67.65 |  |
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| **Activity: 2018** | **Institution in charge of implementation** | **Deadline for implementation in 2018** | **Activity status** | **New deadline for implementation** | **Percentage of resources used in year: 2018** | **Description**  *(Explanation for deviation + Progress made + Future steps)* |
| 3.2.1: Develop performance reporting modules within IT systems for budget preparation | MFIN | 4th quarter | Not started | 4th quarter 2019 |  | Unsuccessful public procurement procedure. Under the Law on the Budget for 2019, funds are appropriated for public procurement; Key milestones for project implementation and recommendations – Announcing the public procurement and work on developing the module. |
| 3.2.2: Conduct training for 150 civil servants for preparation of reports on programme performance | MFIN | 4th quarter | completed |  |  | Improved knowledge of civil servants in the field of programme budgets and performance reporting will lead to preparing better quality programme information and better quality of programme performance reporting. |
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| Measure: 3. 3: Improvement of the Financial Management and Control System of Use of Public Resources and Internal Audit | | | | | | |
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| **Indicator** | | **Baseline value and year** | | **Target value in 2018** | **Achieved value in 2018** | **Justification for deviation from the indicator target value** |
| Number of annual reports on the state of PIFC and IA submitted by beneficiaries of public funds to the Ministry of Finance – CHU | | 1,125 (2017) | | 1,150 | 1,390 |  |
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| **Activity: 2018** | **Institution in charge of implementation** | **Deadline for implementation in 2018** | **Activity status** | **New deadline for implementation** | **Percentage of resources used in year: 2018** | **Description**  *(Explanation for deviation + Progress made + Future steps)* |
| 3.3.1: Improve the existing software for public internal financial control which will enable users access to and submission of annual reports to CHU electronically | MFIN | 1st quarter | in progress | 2nd quarter 2020 |  | In the first quarter of 2018 the software was successfully tested, with the engagement of about 200 public funds beneficiaries. During the testing phase, certain technical and functional weaknesses were identified. The reasons for deviation were the identified technical and functional deficiencies of the software during the testing phase and also due to the expiration of the contract with the software maintenance company and lack of funds for repeated engagement of the company. Engagement and cooperation with the IT company which will be working on removing the technical and functional deficiencies, in order for the software to be a fully functional tool to process all incoming reports. |
| 3.3.2: Develop guidelines for establishment of PIFC functions within small public budgets beneficiaries, with respect to establishing a joint internal audit unit | MFIN | 4th quarter | in progress | 1st quarter 2020 |  | The twinning partner developed the draft Guidelines for the establishment of the internal audit function in small users of public funds related to establishing the joint internal audit unit. However, certain improvements are necessary which will be better tailored to the Serbian model. The draft needs to be adjusted to the Serbian model. An analysis of the structure of users of public funds is being conducted, and it will be the basis for the improvement of the draft Guidelines in line with the new structure and the harmonization of the draft with the Serbian model. |
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| Measure: 3. 4: Functional improvement of budget inspection work | | | | | | |
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| **Indicator** | | **Baseline value and year** | | **Target value in 2018** | **Achieved value in 2018** | **Justification for deviation from the indicator target value** |
| Number of conducted controls by budget inspectorate | | 19 (2016) | | 21 | 15 | The capacities of the budget inspection were enhanced only in the second half of 2018, by filling vacancies with younger staff who are yet to be trained for budget inspectors. |
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| **Activity: 2018** | **Institution in charge of implementation** | **Deadline for implementation in 2018** | **Activity status** | **New deadline for implementation** | **Percentage of resources used in year: 2018** | **Description**  *(Explanation for deviation + Progress made + Future steps)* |
| 3.4.1: Filling up the vacancies in the Budget Inspectorate to the full capacity in line with the Rulebook on internal organisation and systematisation of posts, in order to increase the number of conduction inspections which adds to financial discipline. | MFIN | 4th quarter | completed |  |  | The activity is fully implemented, by increasing the human resources capacities whereby the capacities are increased of the budget inspectorate to conduct a greater number of controls and to detect a greater number of abuses in management of public funds, because only a strong and efficient budget inspectorate is a warning that abuse will be detected and processed. |
| 3.4.2: Develop and adopt the Methodology of operation of the Budget Inspectorate in line with the Budget System Law | MFIN | 2nd quarter | Not started | 2nd quarter 2019 |  | The activity is not implemented.  The reason is the lack of human resources.  Within the Project „Public Finance Reform Agenda 2030“ financed by the German government and implemented by the German Development Agency (GIZ) in 2019, support is planned for the preparation of the Methodology of the Budget Inspection work, which consists in engaging an expert. |
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| Measure: 3. 5: Improvement of the public procurement system | | | | | | |
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| **Indicator** | | **Baseline value and year** | | **Target value in 2018** | **Achieved value in 2018** | **Justification for deviation from the indicator target value** |
| **Value of contracts signed based on framework agreements** | | 42.7 (2016) | | 35.50 | 29.86 | The initial value of the indicator is high because it was the first year of utilizing the new mechanism. As the value of contracts above RSD 35.5 billion represents a share of about 10% of total public procurements, it can be considered to be an indication of efficient public procurement system. The implementation of the measure 3.5. is monitored by only one indicator, because this year there will be a comprehensive change of legislation. This indicator will not be under the impact of legislative change, since this is an instrument taken over from the EU Directives. **The presented value is related to the first half of 2018. Data for the whole year 2018 will be available in March/April 2019 through the PPO Annual Report.** |
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| **Activity: 2018** | **Institution in charge of implementation** | **Deadline for implementation in 2018** | **Activity status** | **New deadline for implementation** | **Percentage of resources used in year: 2018** | **Description**  *(Explanation for deviation + Progress made + Future steps)* |
| 3.5.4: Develop and publish standard templates for framework agreements | PPO | 4th quarter | in progress | 2nd quarter 2019 | 98 % | Models of framework agreements were developed in line with the current legal framework in 2018. The new Public Procurement Law is anticipated, after which new models of framework agreements will be developed in line with the new legal framework, which is the purpose of this activity. The implementation of the activity has started. The new Public Procurement Law is expected in the second half of 2019, thus new model framework agreements will be developed and published. The development of new framework agreements is in progress in line with the current draft Public procurement Law. Adoption of the new Public Procurement Law. |
| 3.5.5: Conduct the analysis and recommendations for improving competition in the public procurements market | PPO | 4th quarter | completed |  | 98 % | The key objective of the analysis is  (<http://eupodrska.ujn.gov.rs/wp-content/uploads/2018/07/Konkurencija_analiza-i-preporuke_062018_SRB.pdf>) to identify the key factors disturbing competition in the Serbian public procurements market. The key inputs were expected from the companies which stopped tendering, although they do have the required products and services and the relevant capacities.  The task was to identify reasons for insufficient competition in public procurement procedures, and develop potential recommendations to strengthen competition in the prevailing legal framework and also by proposing new legal solutions, known from comparative practice. |
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| Specific objective 4: Increasing legal certainty and improving the business environment and quality of public services provision | | | | | | |
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| **Indicator** | | **Baseline value and year** | | **Target value in 2018** | **Achieved value in 2018** | **Justification for deviation from the indicator target value** |
| Provision of citizens-oriented services (PPA5) | | 3 (2017) | |  |  | Indicators are measured at least once in 2 years. Measurement for the year 2018 is in progress. |
| Fair and efficient administrative procedures (PJU5) | | 3 (2017) | |  |  | Indicators are measured at least once in 2 years. Measurement for the year 2018 is in progress. |
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| Measure: 4. 1: Improving administrative procedures and ensuring that procedures before state administration bodies and public administration bodies and organisations when deciding on rights, obligations and legal interests of citizens and other entities are in accordance with principles of good administration | | | | | | |
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| **Indicator** | | **Baseline value and year** | | **Target value in 2018** | **Achieved value in 2018** | **Justification for deviation from the indicator target value** |
| Share of laws harmonised with the GAP Law | | 1.5 (2017) | | 15.00 | 15.60 | 42 additional laws or 15.6% |
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| **Activity: 2018** | **Institution in charge of implementation** | **Deadline for implementation in 2018** | **Activity status** | **New deadline for implementation** | **Percentage of resources used in year: 2018** | **Description**  *(Explanation for deviation + Progress made + Future steps)* |
| 4.1.1: Draft and adopt the Decree on Single Administrative Point (Article 42 GAP Law) | MPALG | 2nd quarter | in progress | 4th quarter 2019 | 100 % | Plans are in place for preparations for adoption of the Decree on single administrative point, based on summarized results and conclusions from practical experience during the implementation of the project supporting units of LSG and town municipalities to establish single administrative points. The pilot project was implemented providing support to units of LSG and town municipalities in establishing single administrative points (SAP) and this experience will be the basis for criteria to adopt the Decree on single administrative point.  A public call was invited on 12 October 2018 „Providing support for establishment of single administrative points in units of LSG and town municipalities“. On 12 December 2018 agreements were signed with 8 units of LSG and town municipalities, specifically support was provided to: towns Kruševac, Sombor, Šabac, and Pirot, and municipalities Žitište, Smederevska Palanka, Bela Palanka, and the town municipality Lazarevac. The implementation of the SAP project is planned also for the year 2019.  A support package is expected from GIZ to support units of LSG and town municipalities which received support for the establishment of the single administrative points through the SAP project in 2018.  The SAP project is planned to be implemented also in 2019.  Based on summarized results and conclusions from practical experience in implementing the project support for establishment of single administrative point, the Decree is to be adopted on single administrative point.  Specifically, the units of LSG and town municipalities will submit reports on refurbishing the working space intended for single administrative points, branding and ensuring all requirements for the establishment of SAP.  Based on the reports the analysis will be conducted as the basis for the adoption of the Decree on single administrative point. |
| 4.1.2: Draft proposed changes and amendments to laws regulating special administrative procedures in order to harmonise them with the GAP Law (about 270 laws) | MPALG | 2nd quarter | completed | 4th quarter 2020 | 117 % | By the end of 2018, 42 separate laws have been harmonised with the LGAP. The next step planned is to send out to all state administration bodies requests to publish data on civil servants and persons authorized to conduct administrative procedures at the official Internet portals. |
| 4.1.4: Implementing the electronic portal for archiving of data in order to ensure the application of the Rulebook on supervision over the work of public enforcement officers in performing desktop (indirect) oversight by the Ministry of Justice and the Chamber of Enforcement Officers over the work of enforcement officers | MoJ | 4th quarter | completed | 4th quarter 2019 | 0 % | On 8 September 2018 the Rulebook on the manner of maintaining records on enforcement and security procedures and the Rulebook based on which the enforcement officers started providing electronic reports with accompanying acts in pdf and html format came into effect. By 1 January 2019, enforcement officers provided 25 gb of data which will be used for electronic supervision. The system is developed, but will be further improved in stages.  - conducting a new public procurement procedure for maintenance and further improvement of the system  - delivering training to civil servants in ministries on use of the system  - improving the system with new reports and new alerts. |
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| Measure: 4. 2: Reform of the inspection supervision and ensuring better protection of public interest, while reducing administrative costs of inspection supervision and increasing legal certainty of subjects of inspection supervision | | | | | | |
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| **Indicator** | | **Baseline value and year** | | **Target value in 2018** | **Achieved value in 2018** | **Justification for deviation from the indicator target value** |
| Number of inspection services using the uniform inspection supervision system (e-Inspector) | | 0 (2017) | | 4.00 | 4.00 | The 4 inspection services using the system of integrated inspection are:  1. Administrative inspection 2. Market inspectorate 3. Sanitary inspectorate 4. Labour inspectorate |
| Share of reviewed check-lists for inspection and plans for joint inspections (full predictability in the work of inspections) | | 9.6 (2017) | | 80.00 | 75.30 | 75.3 % (671 updated, 7 new ones adopted (total 891), and all check-lists are available at http://inspektor.gov.rs/dokumenta-kontrolne-liste.php, which is 75.3% of the total).  All 42 sub-domains are developed <http://inspektor.gov.rs/inspekcije-lista.php> , and the new platform is being developed which will additionally enhance the functioning of the sub-domains. |
| Share of special laws harmonised with the Law on Inspection Supervision | | 0 (2017) | | 60.00 | 18.00 |  |
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| **Activity: 2018** | **Institution in charge of implementation** | **Deadline for implementation in 2018** | **Activity status** | **New deadline for implementation** | **Percentage of resources used in year: 2018** | **Description**  *(Explanation for deviation + Progress made + Future steps)* |
| 4.2.1: Harmonisation of 78 special laws with the Law on Inspection Supervision | MPALG | 2nd quarter | in progress | 4th quarter 2019 |  | By now 11 laws have gone through the procedure for harmonization with the Law on Inspection supervision (the Law on Passenger Transport by Road, the Law on railroads, the Law on Tax Procedure and Tax Administration, the Law on Social protection, the Law on Basic Rights of Veterans, Military Invalids and Families of Fallen Soldiers, the Law on General Consumer Goods, the Law on Tourism, the Law on Sanitary Inspection, the Law on Tobacco, the Law on Electronic Communications, the Law on Fire Protection). They were not included in the Government operational plan for 2018, as they were not proposed by the relevant line ministries. In the course of 2019 the MPALG will insist that the relevant line ministries fulfil their harmonization obligations under the Government decision. |
| 4.2.2: Discussion of the recommendations from the conducted analysis of work of inspections and implementation of the Law on Inspection Supervision in order to adopt and implement the recommendations by the Coordinating Commission | MPALG | 4th quarter | in progress | 1st quarter 2019 | 100 % | The documents are to be discussed and endorsed at the session of the Coordinating Committee which is being prepared for the beginning of February 2019. |
| 4.2.3: Develop and adopt the action plan of the Coordinating Commission to address the identified weaknesses in the implementation of the Law | MPALG | 4th quarter | completed |  |  | In line with the AP; the Law on Inspection Supervision has been amended.  Before that, the ex post analysis on the implementation of the Law was conducted and the Action Plan developed by the Unit supporting the Coordinating Committee for Inspection Supervision http://inspektor.gov.rs/dokumenta\_komisije/79/%D0%90%D0%BA%D1%86%D0%B8%D0%BE%D0%BD%D0%B8%20%D0%BF%D0%BB%D0%B0%D0%BD%202018-2020..pdf. This plan includes all activities implemented by the CC. This activity resulted in the process of changes and amendments to the Law on Inspection Supervision, adopted and in effect as of 15 December 2018. https://www.paragraf.rs/prdescriptioni/zakon\_o\_inspekcijskom\_nadzoru.html  All inspection services according to this plan updated and provided, in line with the new guidelines, their check-lists. All inspection services also adopted their rulebooks on special elements for risk assessment. Planning and reporting has been improved in line with the guidelines provided by the CC adopted as part of the Action Plan. |
| 4.2.4: Develop the joint information platforms for all inspection services at national level through which modules will be developed – software tool e-Inspector developed | ITE | 4th quarter | completed |  | 100 % | There were no deviations.  1. Commissioning of the IS e-Inspector as fully operational in 4 pilot inspectorates,  2. Training of remaining inspectors to work with the IS e-Inspector |
| 4.2.5: Implement pilot projects with 5 inspection services – first module (tax or sanitary or tourism inspection, market inspection, labour inspection, Administrative Inspectorate, veterinary border) | ITE | 4th quarter | completed |  | 100 % | Training delivered for 836 inspectors from 4 pilot inspection services:  1. Administrative inspectorate  2. Market inspectorate  3. Sanitary inspectorate  4. Labour inspectorate  The training is competed of all inspectors to work in the field for the 4 pilot inspection services to use the IS equipment.  NOTE: error in description A5. Pilot project implemented in 4 inspection services. The AP also states that they are partners in implementing 4 inspection services. Equipping the remaining inspectorates with IS and training of other inspectors who were not covered by the pilots. |
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| Measure: 4. 3: Introduction and promotion of mechanisms which ensure quality of public services | | | | | | |
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| **Indicator** | | **Baseline value and year** | | **Target value in 2018** | **Achieved value in 2018** | **Justification for deviation from the indicator target value** |
| Number of reports compiled based on surveys of citizens’ satisfaction with the services received from state administration bodies and bodies of LSG | | 0 (2017) | | 50.00 | 0 |  |
| Average quality ranking of training provided in the SKIP centre | | 0 (2017) | | 3.00 | 4.50 |  |
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| **Activity: 2018** | **Institution in charge of implementation** | **Deadline for implementation in 2018** | **Activity status** | **New deadline for implementation** | **Percentage of resources used in year: 2018** | **Description**  *(Explanation for deviation + Progress made + Future steps)* |
| 4.3.1: Conduct the feasibility study for the use of blockchain technologies in the public administration of RS and implement pilot projects according to study recommendations | MPALG | 4th quarter | Not started |  |  | Within the feasibility Study, the Government of the Republic of Korea, instead of using the blockchain technology, developed the study of using Smart Cities in the Republic of Serbia, which is also, like blockchain, an IoT technology.  By the end of the year it is expected to have a pilot project in two municipalities within the City of Belgrade.  Consultations are also underway for conducting the blockchain analysis but final deadlines have not yet been set. During the first quarter of 2019 it is expected that the complete budget will be developed which is necessary to implement the smart cities project. |
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| Specific objective 5: Increasing citizens’ participation, transparency, improving ethical standards and accountability in performing public administration tasks | | | | | | |
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| **Indicator** | | **Baseline value and year** | | **Target value in 2018** | **Achieved value in 2018** | **Justification for deviation from the indicator target value** |
| Effectiveness of control by independent oversight bodies over authorities (PPA4) | | 3 (2017) | |  |  | Indicators are measured at least once in 2 years. There will be no measurement in 2018. |
| Accessibility of information of public interest (PPA4) | | 4 (2017) | |  |  | Indicators are measured at least once in 2 years. There will be no measurement in 2018. |
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| Measure: 5.1: Improving conditions for participation of interested public in the work of public administration with increased access to information on the work of public administration and public finance | | | | | | |
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| **Indicator** | | **Baseline value and year** | | **Target value in 2018** | **Achieved value in 2018** | **Justification for deviation from the indicator target value** |
| Share of laws which during the preparation stage were subject to consultations according to the Law amending the Law on State Administration | | 0 (2017) | | 20.00 | / | Amendments to the Law adopted on 20 June 2018. The indicator will be monitored in 2019. |
| Share of information bulletins published by the uniform IT system for access to, processing and presenting Information Bulletins by 2020. | | 0 (2017) | | Legal framework adopted | 0 |  |
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| **Activity: 2018** | **Institution in charge of implementation** | **Deadline for implementation in 2018** | **Activity status** | **New deadline for implementation** | **Percentage of resources used in year: 2018** | **Description**  *(Explanation for deviation + Progress made + Future steps)* |
| 5.1.7: Develop and adopt the Decree on the content of web presentations and publishing of electronic services by state administration bodies, after the adoption of the Law on e-Government | ITE | 4th quarter | completed |  |  | The Decree on requirements for development and maintenance of web presentations of PA bodies adopted („The Official Gazette“, No. 104/08, of 27 December 2018), on the basis of the Law on e-Government  <https://www.ite.gov.rs/extfile/sr/2977/Uredba-o-blizim-uslovima-za-izradu-i-odrzavanje-web-prezentacije-organa-c.pdf>. Development of software for self-assessment by OA bodies in line with the provisions of the Decree. |
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| Measure: 5. 2: Strengthening of integrity and ethical standards of employees in public administration and reducing corruption through strengthening of prevention mechanisms | | | | | | |
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| **Indicator** | | **Baseline value and year** | | **Target value in 2018** | **Achieved value in 2018** | **Justification for deviation from the indicator target value** |
| Share of implemented recommendations of the Anti-Corruption Agency to remove corruption risks from proposed laws by 2020. | | 0 (2017) | | 30 | 13 |  |
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| **Activity: 2018** | **Institution in charge of implementation** | **Deadline for implementation in 2018** | **Activity status** | **New deadline for implementation** | **Percentage of resources used in year: 2018** | **Description**  *(Explanation for deviation + Progress made + Future steps)* |
| 5.2.1: Draft the Law on Anti-Corruption Agency so as to introduce the obligation for all public administration employees to attend ethics and integrity training; prescribe the responsibility of managers of public authorities in case where they do not enable attending the training and the responsibility of employees if they do not attend training which has been made possible for them to attend; introduce corruption risk assessment in public authorities as a competence of the ACA, to include preparation of reports with recommendations for removal of risk and strengthening integrity, and the obligation of public authorities to report to the Agency on measure taken to remove risks and strengthen integrity; define provisions on introduction of assessment of corruption risk in legislation as part of preparation of legislation; adopt the methodology for corruption risk assessment in regulations adopted by ACA | MoJ | 4th quarter | in progress | 2nd quarter 2019 |  | Drafting the Anti-Corruption Law is in progress.  The initial draft of the Law was sent to GRECO for opinion, due to which it is necessary to harmonise the existing draft with the recommendations of this body. Harmonisation of the draft Anti-Corruption law with GRECO recommendations. |
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| Measure: 5. 3: Strengthening of mechanisms of external and internal public administration control | | | | | | |
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| **Indicator** | | **Baseline value and year** | | **Target value in 2018** | **Achieved value in 2018** | **Justification for deviation from the indicator target value** |
| Share of cases in which it was acted according to recommendations made by the Commissioner for Equality by legal and physical persons to whom the recommendation was made | | 77.7 (2017) | | 78.70 |  |  |
| Share of accepted recommendations of the Ombudsman by administration bodies | | 88.88 (2017) | | 89.88 | 84.00 | The share of accepted recommendations by the Ombudsman is calculated based on those that were submitted for enforcement, however a great number of recommendations given in 2018 is still in the enforcement stage. |
| Share of implemented recommendations made by the State Audit Institution | | 70.35 (2017) | | 71.00 | 73.00 | The number of implemented recommendations is greater than planned |
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| **Activity: 2018** | **Institution in charge of implementation** | **Deadline for implementation in 2018** | **Activity status** | **New deadline for implementation** | **Percentage of resources used in year: 2018** | **Description**  *(Explanation for deviation + Progress made + Future steps)* |
| 5.3.1: Draft, organise public consultations and adopt for proposal the law amending the Law on Free Access to Information of Public Interest in order to strengthen the independence of the institution, extend the coverage of entities obliged under the law, improve the procedures, and enhance pro-active transparency | MPALG | 2nd quarter | in progress | 2nd quarter 2019 | 33 % | The work on drafting of the Law is finalized.  It was submitted in December 2018 to the European Commission for its opinion.  In December 2018 the legislative process started of collecting opinions of relevant bodies. Due to a great number of comments, proposals and suggestions received in the course of the public debate both from the civil society and the different government sectors, and in view of the relevance of the scope regulated by this law, the period for harmonization and finalization of the draft Law was extended. |
| 5.3.2: Draft, organise public consultations and adopt for proposal the law amending the Law on Ombudsman in order to strengthen the independence of the institution, improve the efficiency of its work, and improving the protection of rights of citizens before state bodies | MPALG | 4th quarter | in progress | 4th quarter 2019 |  | In the period from 6 December 2017 to 6 February 2018 the MPALG conducted public consultations during which time the draft law was posted on the Ministry website, the e-Government portal and the website of the Office for Cooperation with Civil Society in order to collect comments. During this period the MPALG did not receive any comments regarding the published draft.  In view of the weak response of the civil society, and the fact that the new Ombudsman was elected in July 2017, it was decides to delay the adoption of the changes and amendments to the law until the following year, in order to provide sufficient time to key actors to constructively and jointly find the best possible solution for the amendments to this law. Finalisation of the draft law, harmonization with the key stakeholders, adoption of the law by the Government. |
| 5.3.3: Draft, organise public consultations and adopt for proposal the law amending the Law on State Audit Institution in order to secure full financial and operational independence, and in order to ensure mechanisms which will contribute to greater coverage of auditees (by reducing the deadlines for finalisation of audit, new auditor ranks) | DRI | 4th quarter | Not started | 1st quarter 2019 |  | No progress has been made in the planned period in implementing this measure. So far the initiative to change the Law on the State Audit Institution has not been developed in order to be submitted to the relevant parliamentary committee of the National Assembly. In the first quarter 2019 the initiative for the amendment of the Law on the State Audit Institution will be developed and submitted to the relevant National Assembly committee. |
| 5.3.4: Propose for adoption the Law on the Anti-Corruption Agency and clearly determine and define the concepts of accumulation of public functions and conflict of interest, and in that field establish clear mechanisms and solutions needed to manage and sanction conflict of interest in case of public officials. | MoJ | 4th quarter | in progress | 2nd quarter 2019 |  | The development of the Anti-Corruption law is in progress. The initial draft was sent to GRECO for its opinion, which is why it is necessary to harmonise the existing draft with the recommendations of this body. Harmonization of the existing text of the Anti-Corruption law with the GRECO recommendations.  Organize and conduct the public debate on the draft law. |
| 5.3.5: Amend the Anti-Discrimination Law in order to achieve full harmonisation with the EU Acquis, especially with respect to:  - the scope of exceptions to the principle of equal treatment;  - defining indirect discrimination. | MRZBSP | 4th quarter | in progress | 2nd quarter 2019 |  | The draft Law on Changes and Amendments of the Non-Discrimination Law was again sent to the European Commission for its opinion in November 2018, based on the request of the Commissioner No. 011-00-00013/2018-02 sent to the MLEVSP on 2 November 2018. Until 10 January the response from the European Commission was not yet received. This activity is therefore moved to year 2019 and the new deadline is 2nd quarter of 2019. Submitting the draft law to the Government to determine it as a proposed law |
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